

### Beyond Finger-Pointing: What's Washington Doing About Retirement?

**CFA Society of New York – Putting Beneficiaries First US Retirement & Entitlement Crises** February 8 2018

> Hon. Joshua Gotbaum Brookings Retirement Security Project JGotbaum@Brookings.edu

In keeping with Brookings independence, these are my own opinions and do not represent the views of Brookings, its trustees, management, employees, or its other scholars.

### Is there a retirement crisis?

#### No

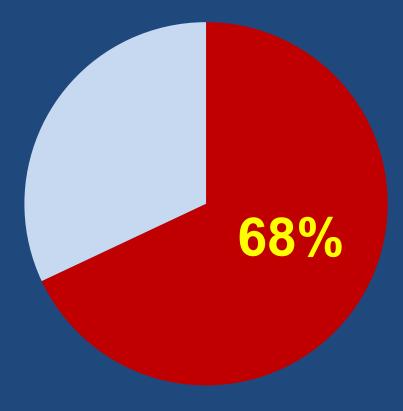
- People are working longer (but only some)
- Current retirees are happy
- More people have retirement accounts than had pensions
- AUM is growing faster than GDP

### **Hell Yes**

- They're living *much* longer (but only some)
- Future retirees are worried
- But retirement accounts don't do what pensions do
- ROI lower & likely to remain so

### Today more people are worried about retirement than other economic concerns

- Workers living longer, but half have little/no retirement savings.
- They plan to work longer, but many cannot.
- Retirement concerns have topped list of economic concerns since 2000

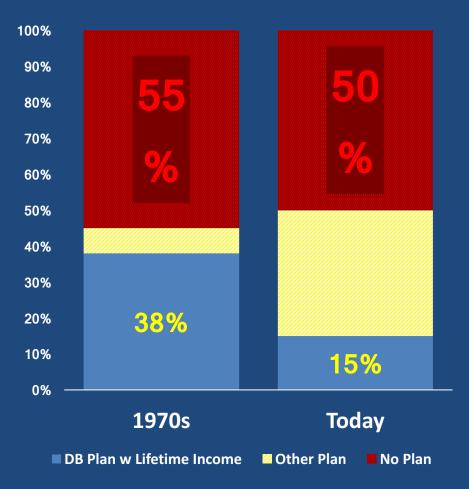


Worried about Retirement

\*Sources: 2014 Harris Poll

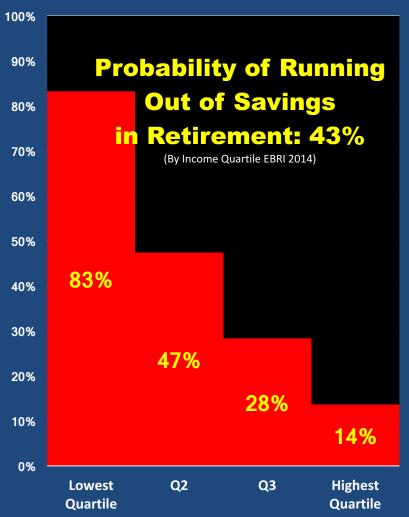
## Coverage: Is a half-full glass enough?

- Coverage has probably improved, but absent Social Security expansion or adequate LTC, is having ~40% uncovered satisfactory?
- Lifetime income protection is an endangered species.

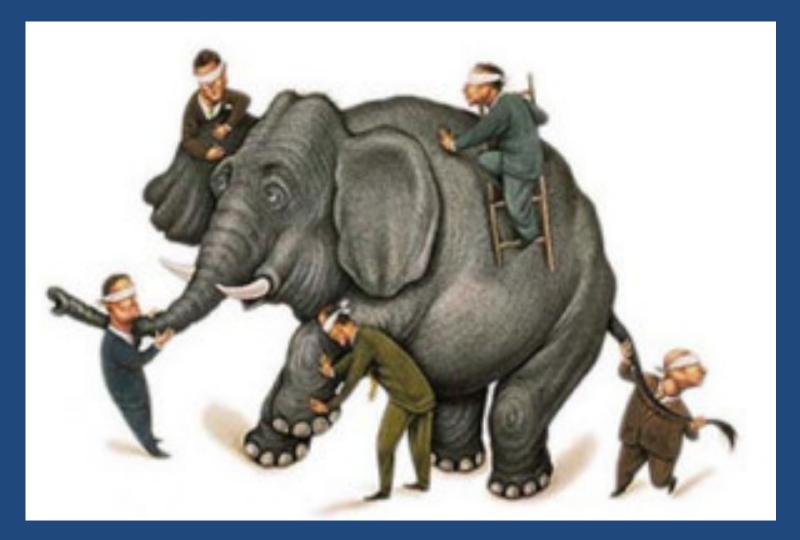


# How many will exhaust their savings? EBRI: 43%

- Some will lower their living standards
- Some will have medical emergencies



# Experts have well-founded views about retirement



One Blind Man's View of Retirement

People & Institutions trying to catch up to demography & technology

### A Brief History of Retirement Programs

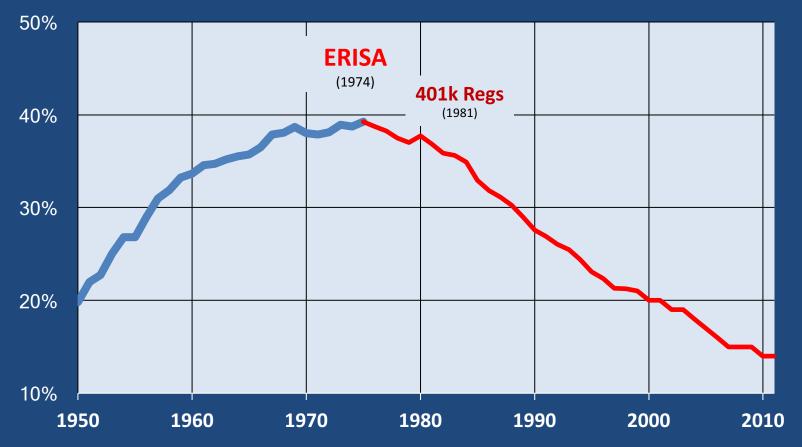
- **19<sup>th</sup> C** Old Age Pensions
- **1930's Social Security**
- **1960's** Medicare
- 1974 **ERISA**
- 1980s 401(k)s
- 2006 Pension "Protection" Act

# Washington's track record is not impressive

- ERISA undermined use of pensions
- Discriminated against lifetime income products
- Focused on employers/employees instead of retirement savings & retirement products

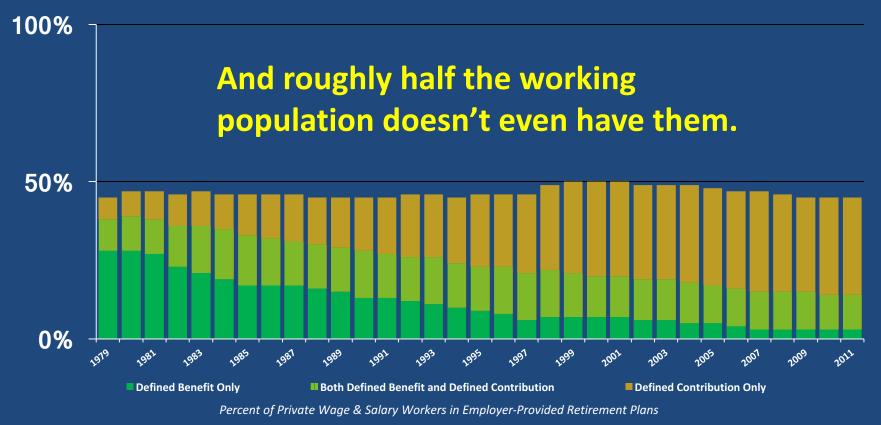
### **Employers responded to ERISA by abandoning traditional pensions**

Est. % of Private Sector Workers with DB Pension Plans



Source: SSA, BLS, EBRI, PBGC staff estimates

# With DC plans, investment & savings decisions have moved to individual employees.

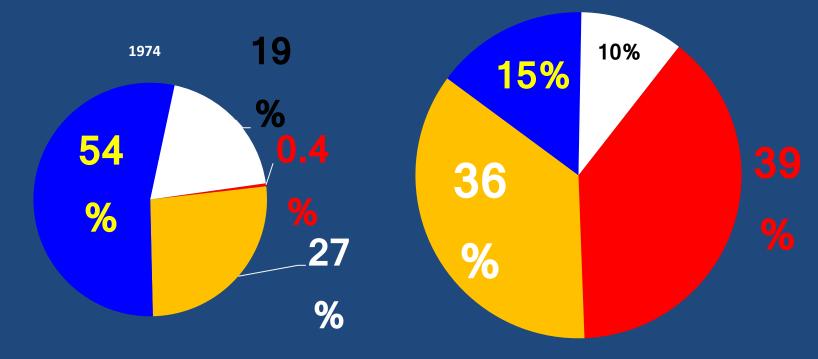


Source – EBRI

In 1974, 73% of retirement savings were annuities or pensions that paid annuities.

# Today, 75% of retirement savings are DC & IRAs. IRAs are becoming dominant.

2015



How well do individual investors make retirement choices?

- Asset Allocation / Product Choice
- Choice of Investment Manager
- Fees
- Savings Rate / Withdrawals
- Annuitization / Longevity Risk

## Worry List

- Not Saving Enough
- Not Working Long Enough
- Less Lifetime Income
- Pension Underfunding
- Long-Term Care Costs

## What is to be Done? Much

#### • Preserving DB Plans Where Possible

- Variable Benefits
- Realistic Cost Estimates
- Improving DC Plans
  - The anti-Rexit retirement default: Remain in Plan
  - Universal auto-enrollment and auto-escalation
  - Partial Annuitization In Plan
  - Real Portability
- Coverage for the Uncovered
- Increasing Retirement Savings
  - Automatic enrollment
  - Automatic escalation (w opt-out)
  - Access to limited emergency funds
- Solve LTC Insurance

### The End of "Employee Benefits"?: Transitioning to Better Retirement Systems

- Employers as conduits, not sponsors or fiduciaries.
- Universal automatic savings
- Personal (automatically-portable) accounts
- Automatic, frictionless access to commodity products
- Back to the Future: (Partial) Annuities
- Consumer protection by government, not litigation